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# Roads Information Session

Infrastructure Services

November 20, 2023

**essex**  
*Where you belong*



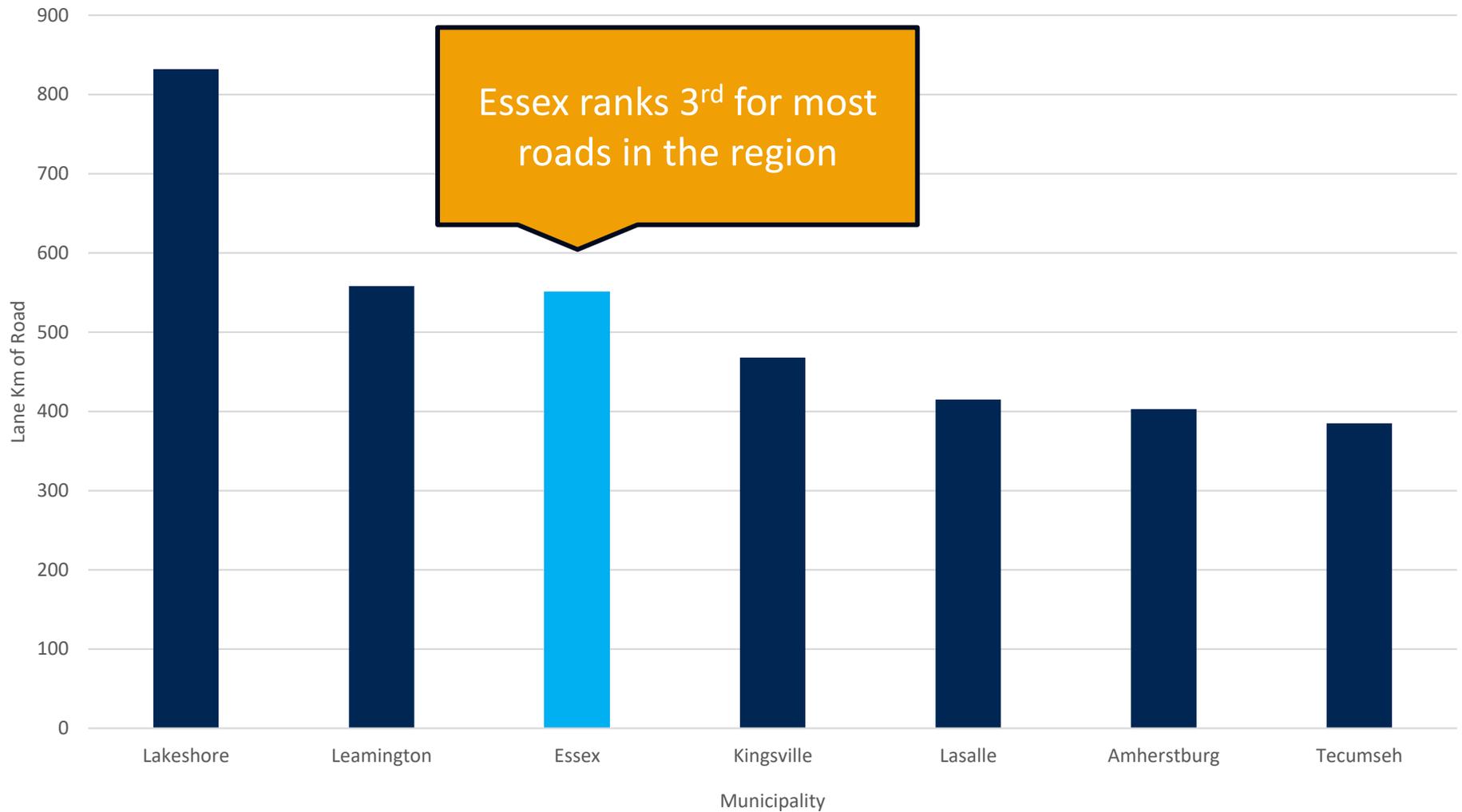
# Right of Ways, Road Structures & Municipal Comparitors

# Know Your Numbers!



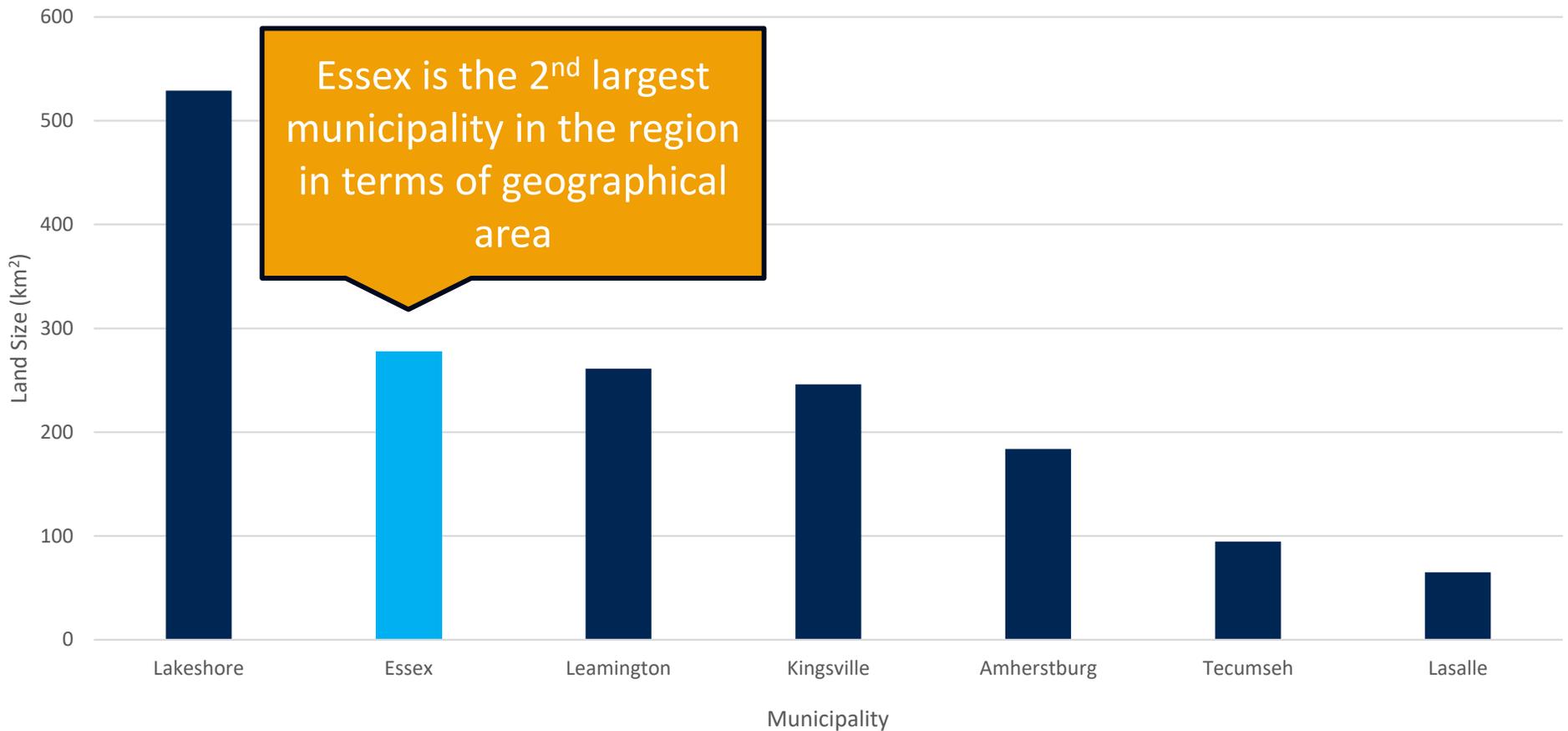
# Regional Comparators

## Road Comparison



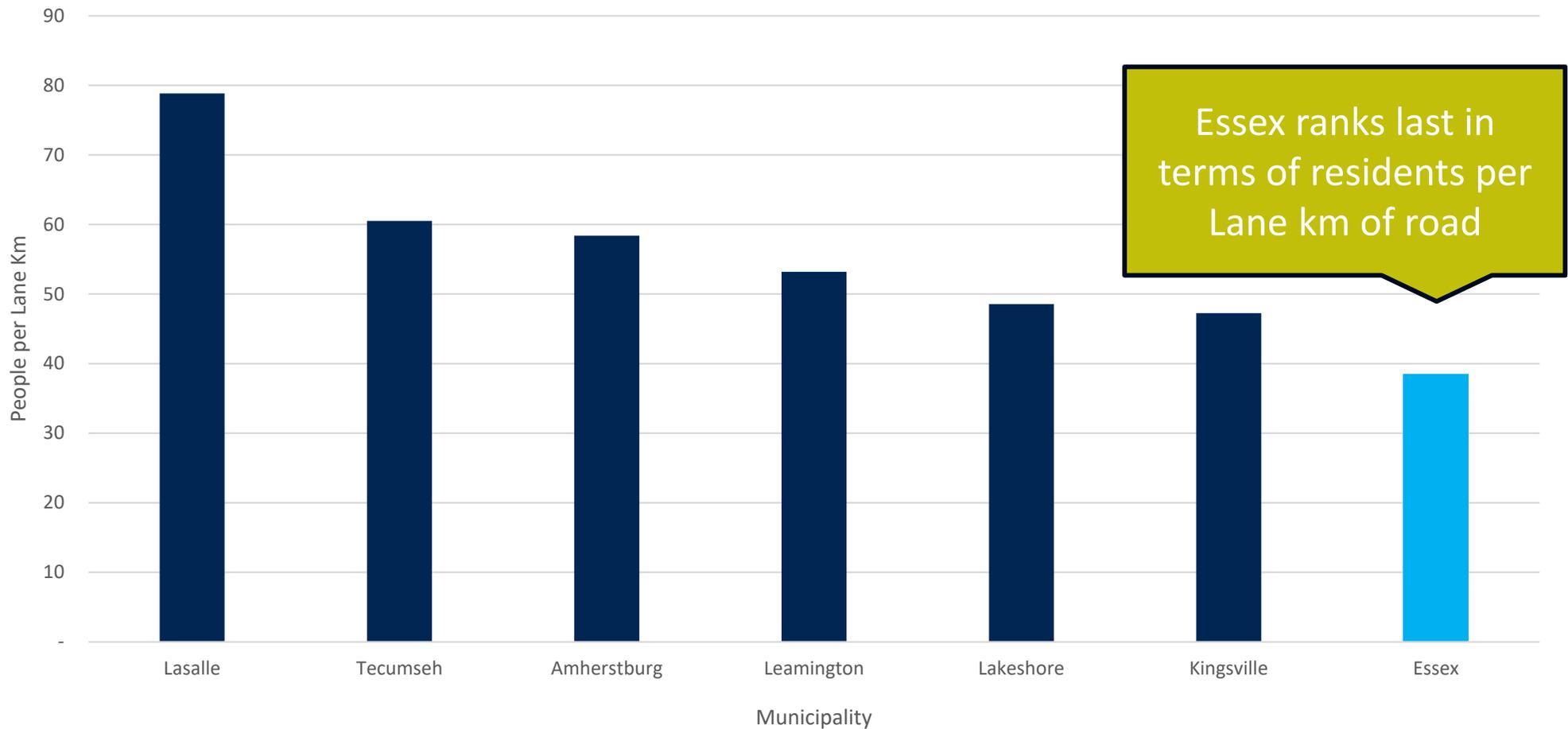
# Regional Comparators

## Land Size



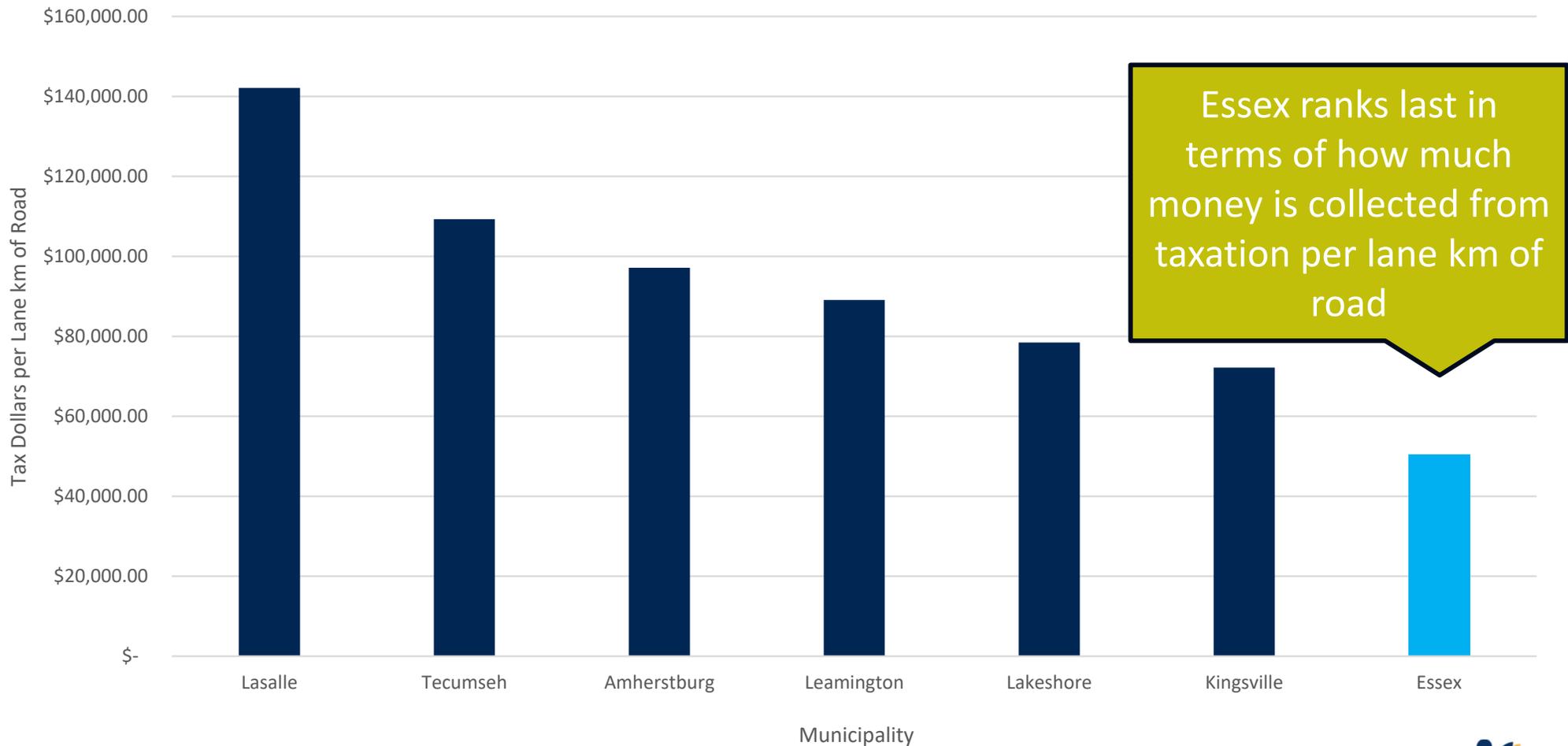
# Regional Comparators

Number of People per Lane Km



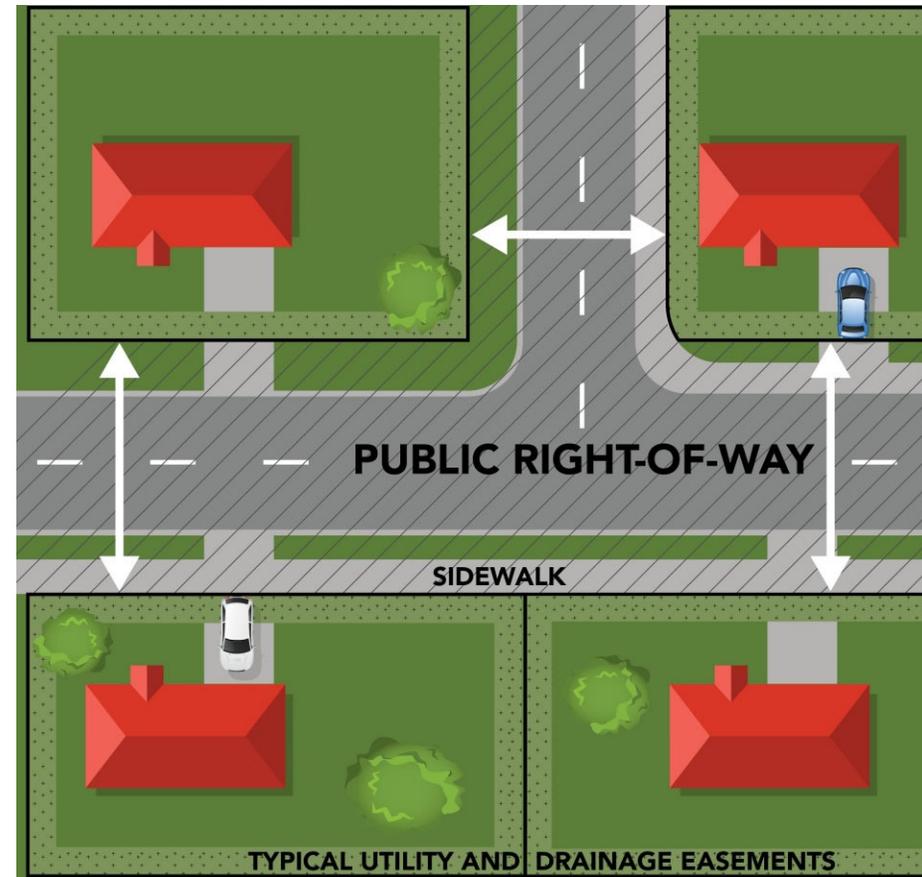
# Regional Comparators

## Revenue from Taxation per Lane km of Road



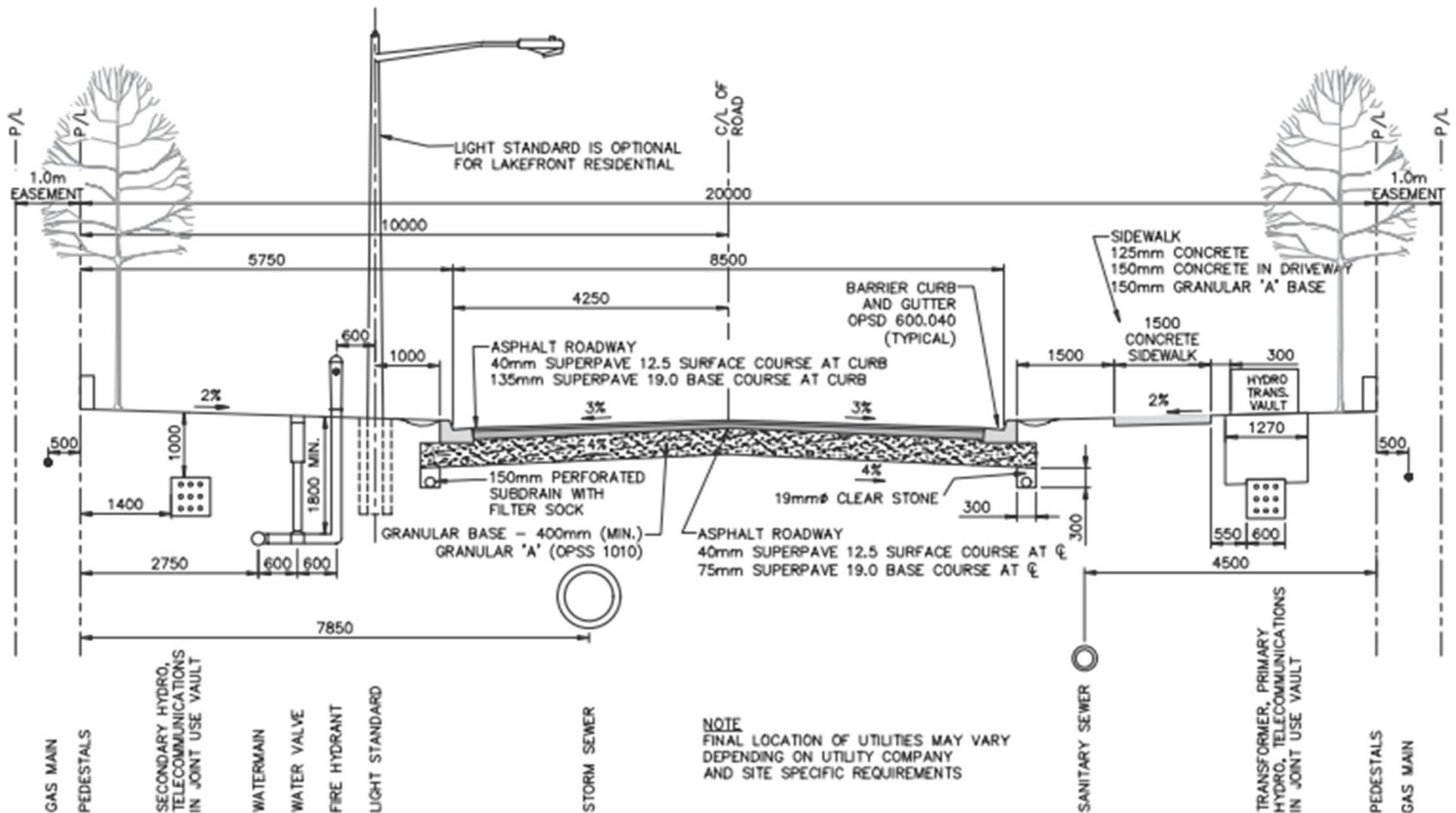
# Municipal Right of Way

- Municipality owned land
- Also commonly referred to as *Road Allowance*, or *Highway*
- Common Purpose
  - Movement of people and vehicles
  - Access to private property
  - Transmission of municipal services



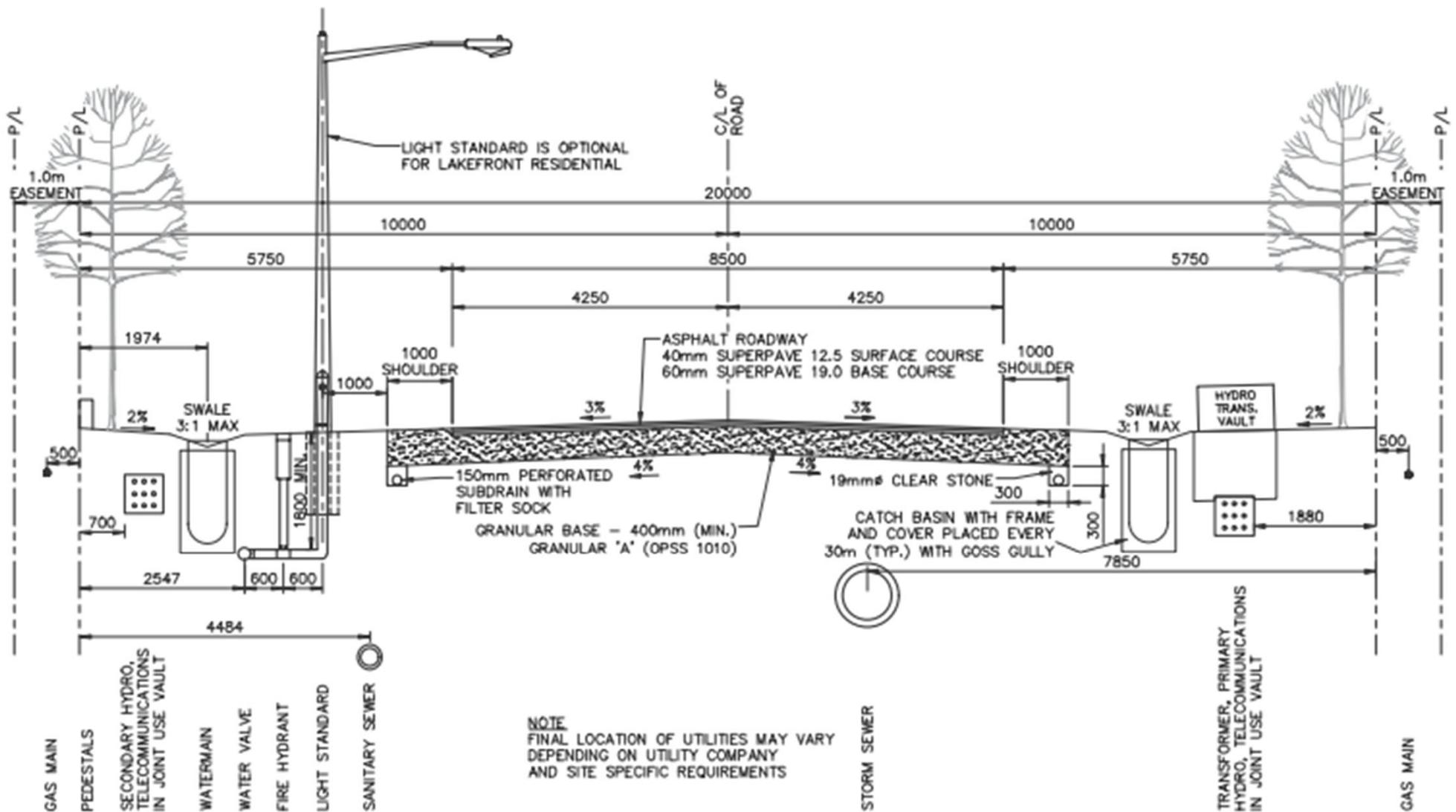
# Town of Essex Right of Ways

## Urban Cross-Section



# Town of Essex Right of Ways

## Semi-Urban Cross-Section



# Types of Roads in Essex

## Owned, Assumed Roads

- Town owns the lands;
- Town maintains these roads; and
- Roads meet town standards for road allowance width and road design.

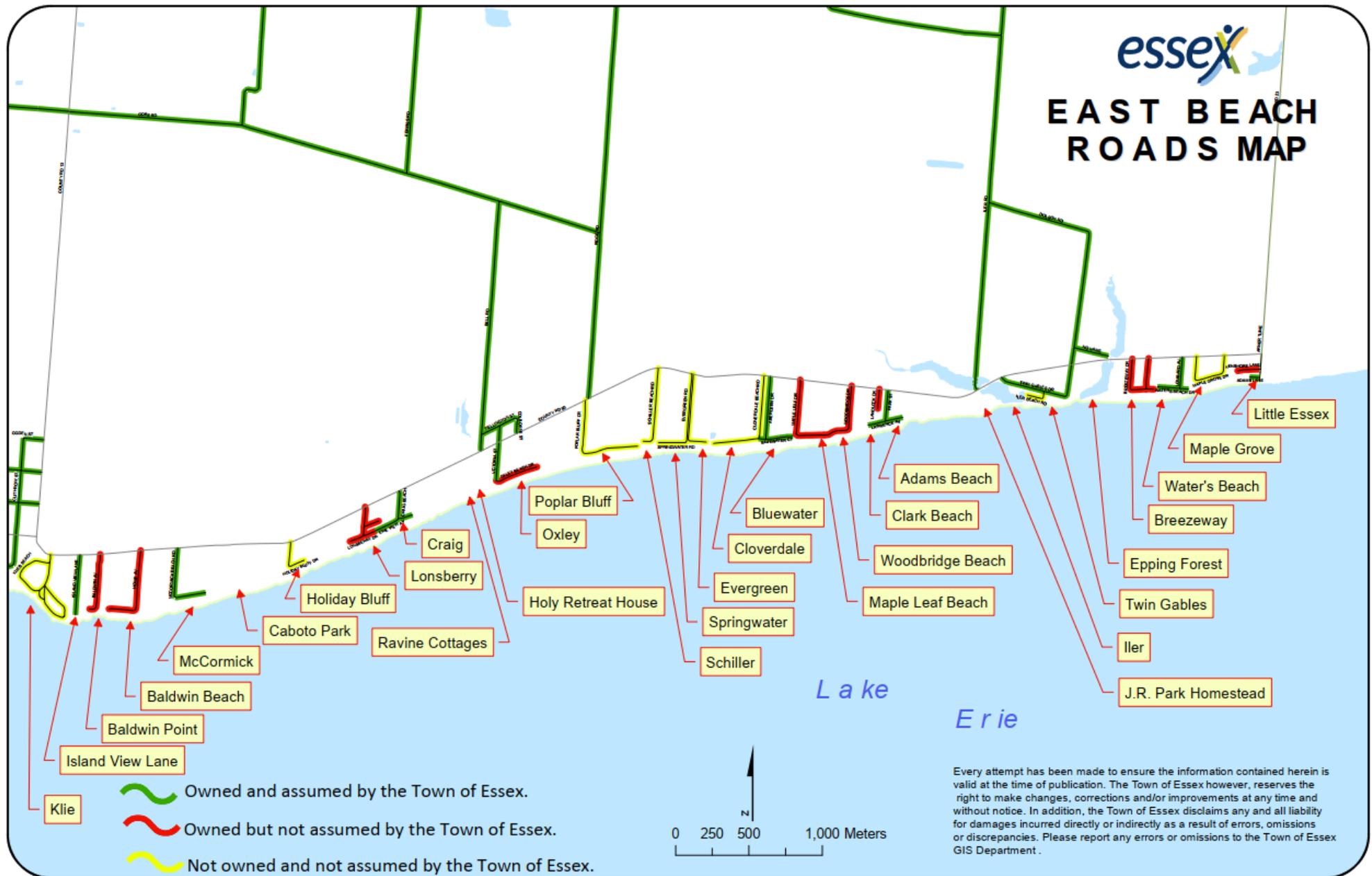
## Owned, Not Assumed

- Town owns the lands;
- Town maintains these roads at a minimum standard; and
- Road does not meet town standards for road allowance width and/or road design.

## Private Roads

- Town does not own the lands;
- Town does not maintain these roads; and
- Are typically owned by a person or homeowners association.

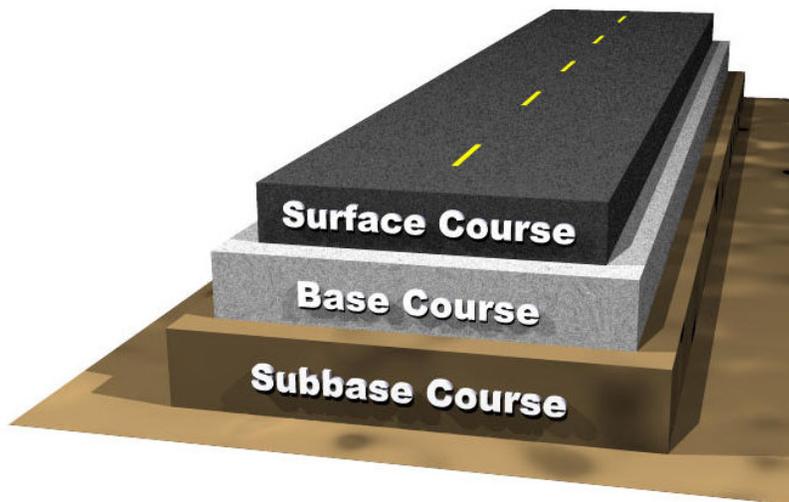
# Types of Roads in Essex





# Urban Pavement Standard

## Asphalt



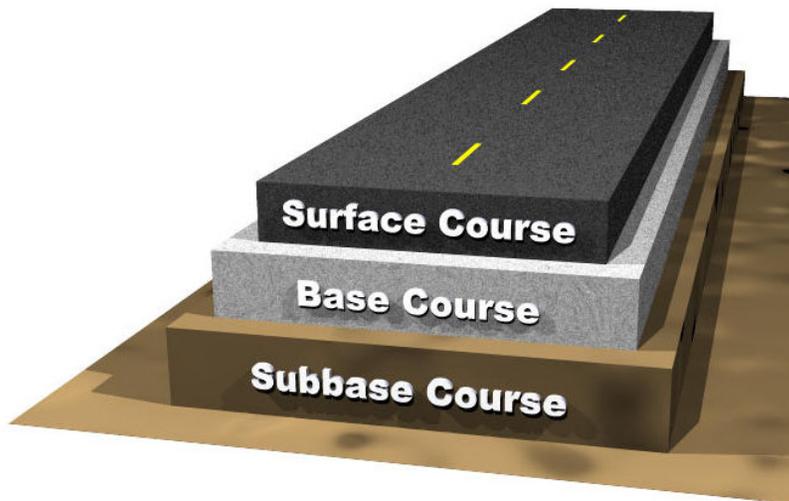
**Approx.  
\$205,000  
per km**

*Single lift;  
No milling/removal;  
No Profiling of road;  
No culverts or shouldering.*

- Typically made from a base course and surface (wearing) course
- Made from Asphalt Cement (AC), Aggregate & Sand
- Typically used on high volume traffic roads
- Typical lifecycle of 15-20 years.

# Urban Pavement Standard

## Asphalt



- Maintenance of Asphalt Roads include:
  - Crack Sealing
  - Patching
  - Mill and Pave
    - Replacement of surface course

# Rural Pavement Standard

## Tar & Chip



**Approx.  
\$105,000  
per km**

*Three lifts;*

*No Profiling of road;*

*No Pulverizing/Removal;*

*No culverts or shouldering.*

- Layer of Asphalt Cement (AC) with embedded aggregate
- Typically used on low volume traffic roads with minor deviations in existing platform
- Rural roads receive 3 lifts
- Typical lifecycle of 7 years

# Rural Pavement Standard

## Tar & Chip



- Maintenance of Tar & Chip Roads include:
  - Crack Sealing
  - Spray Patching (Edge repair)
  - Surface Overlay

# Rural Pavement Improvement

## Recycled Paving



**Approx.  
\$350,000  
per km**

*Includes 3 lifts of Tar & Chip;  
No profiling of road;  
No culverts or shouldering.*

- Green construction practice
- Reclaimed asphalt is mixed with emulsion and placed on existing road.
- Pretreatment may require asphalt profiling
- Road still requires surface treatment
- Typically used in applications where there is little sub-base, or other limiting factors (ie. concrete)
- Lifecycle of surface tar & chip is 7 years
- Increase in lifecycle of road base of 15-20 years

# Rural Pavement Improvement

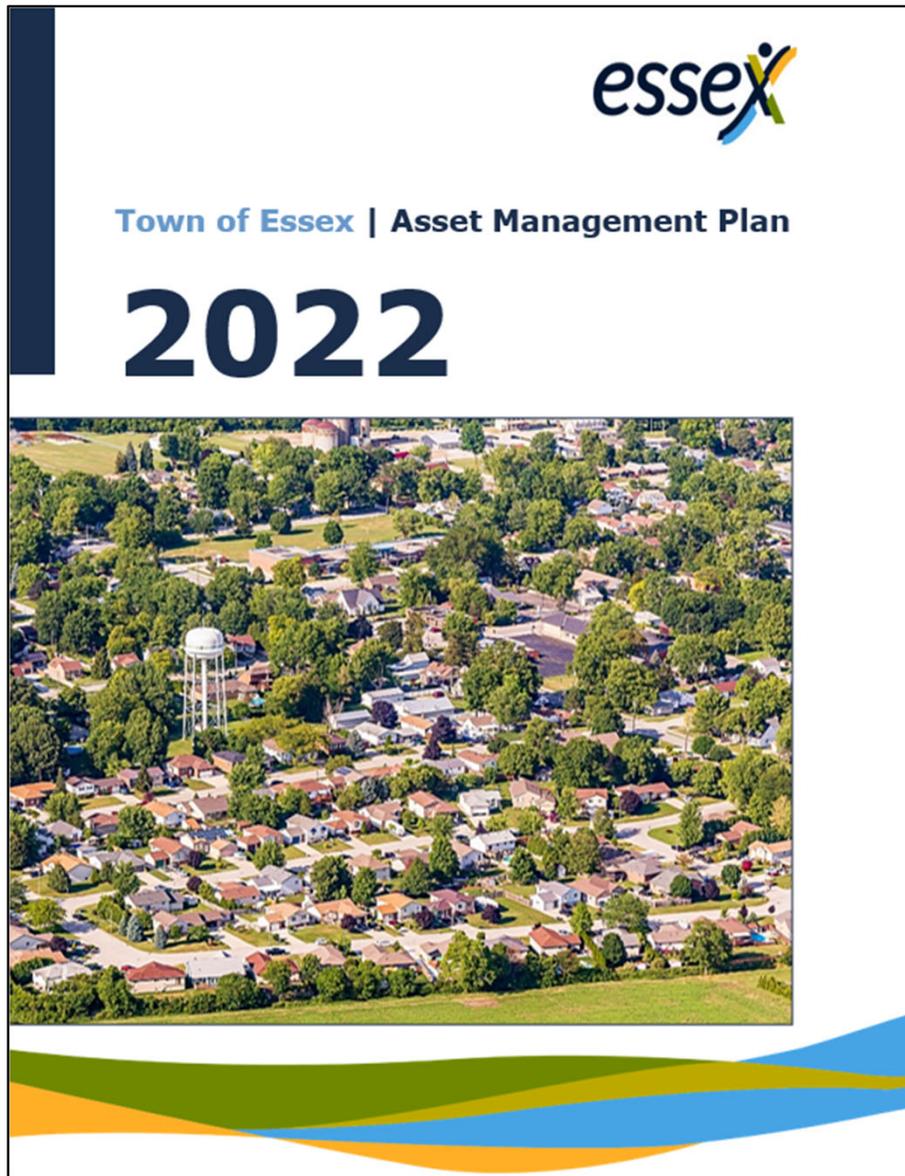
## Recycled Paving



- Maintenance Includes:
  - Same as tar and chip
    - Crack Sealing
    - Spray Patching
    - Overlay

# Asset Management & Funding

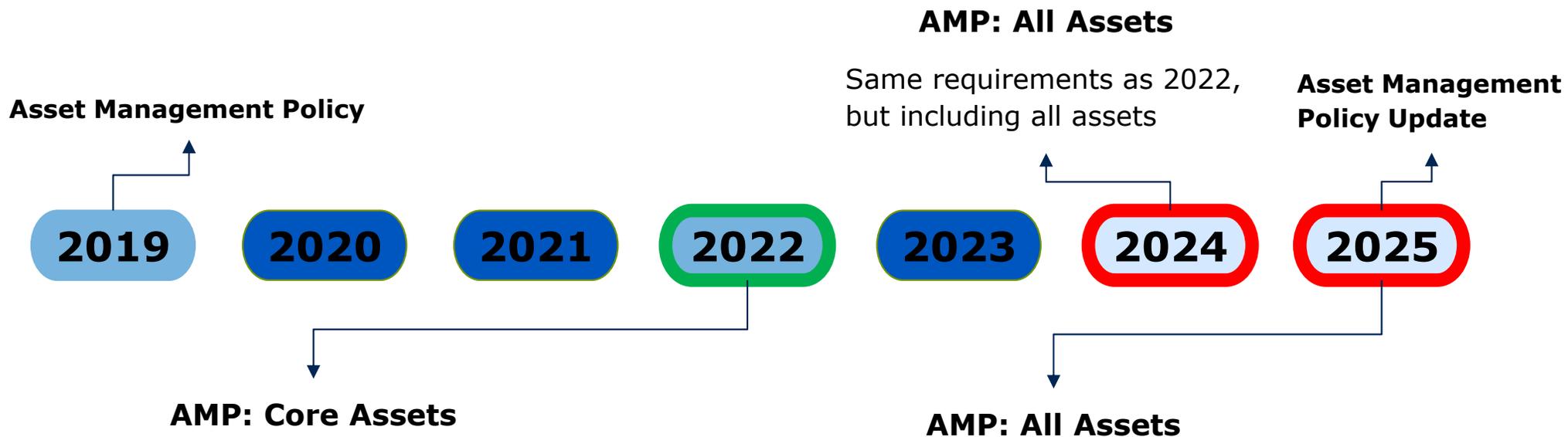
# Asset Management Plan



- O.Reg 588/17 Compliant (Core Assets)
- Includes vital analysis
  - Risk and Criticality
  - Lifecycle Strategies
  - Levels of Service

# Asset Management Plan

## Ontario Regulation 588/17



1. Current levels of service
2. Inventory analysis
3. Lifecycle activities to sustain LOS
4. Cost of lifecycle activities
5. Population and employment forecasts
6. Discussion of growth impacts

1. Proposed levels of service for the next 10 years
2. Updated inventory analysis
3. Lifecycle management strategy
4. Financial strategy and addressing shortfalls
5. Discussion of how growth assumptions impacted lifecycle and financial strategy

# Asset Management Plan

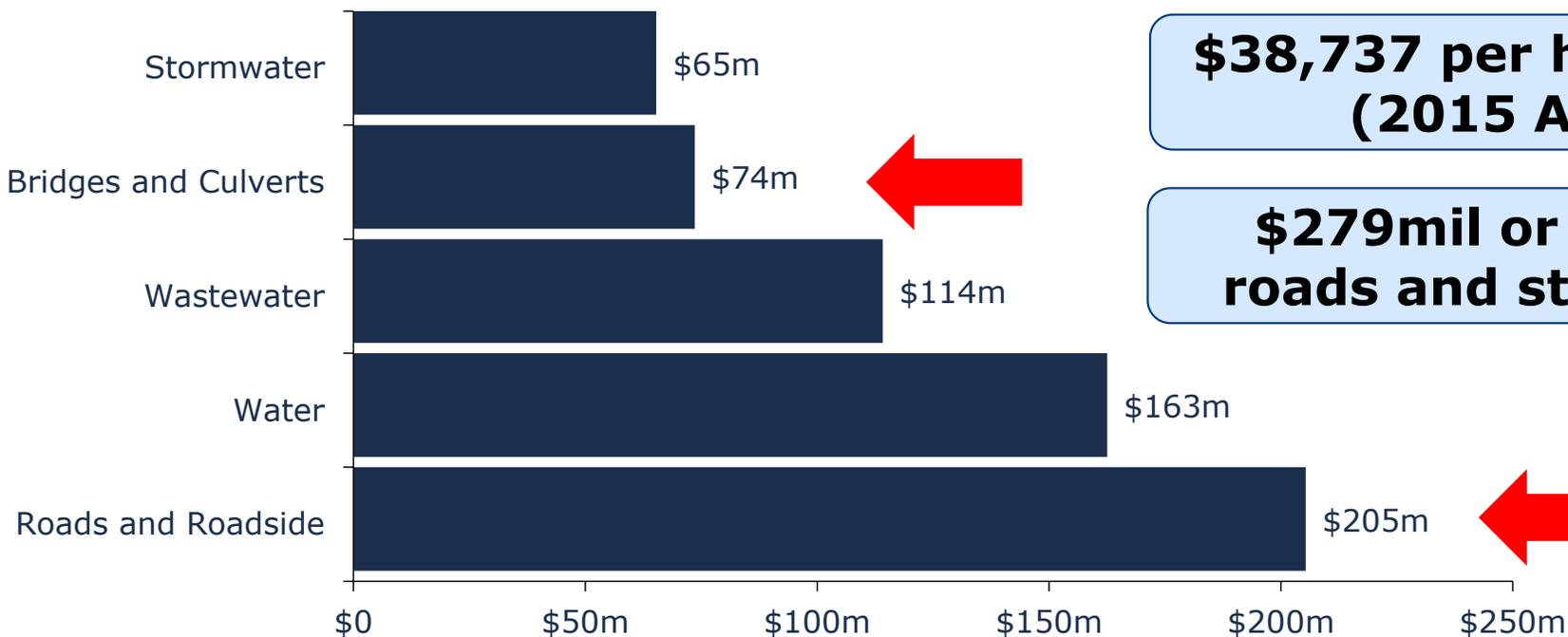
## Replacement Costs

**Total = \$621 million**

**\$74,003 per household  
(2022 AMP)**

**\$38,737 per household  
(2015 AMP)**

**\$279mil or 45% is  
roads and structures**

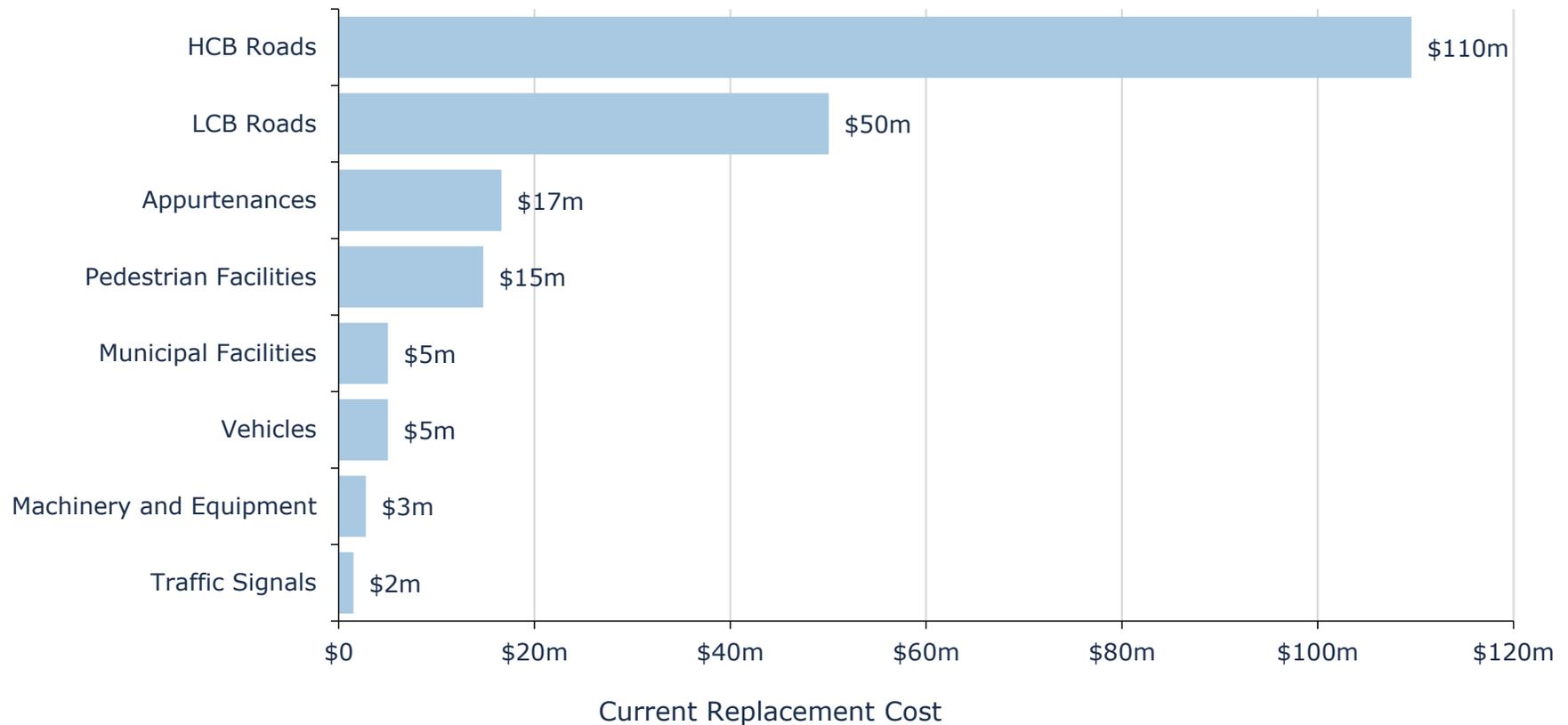


# Asset Management Plan

## Replacement Costs

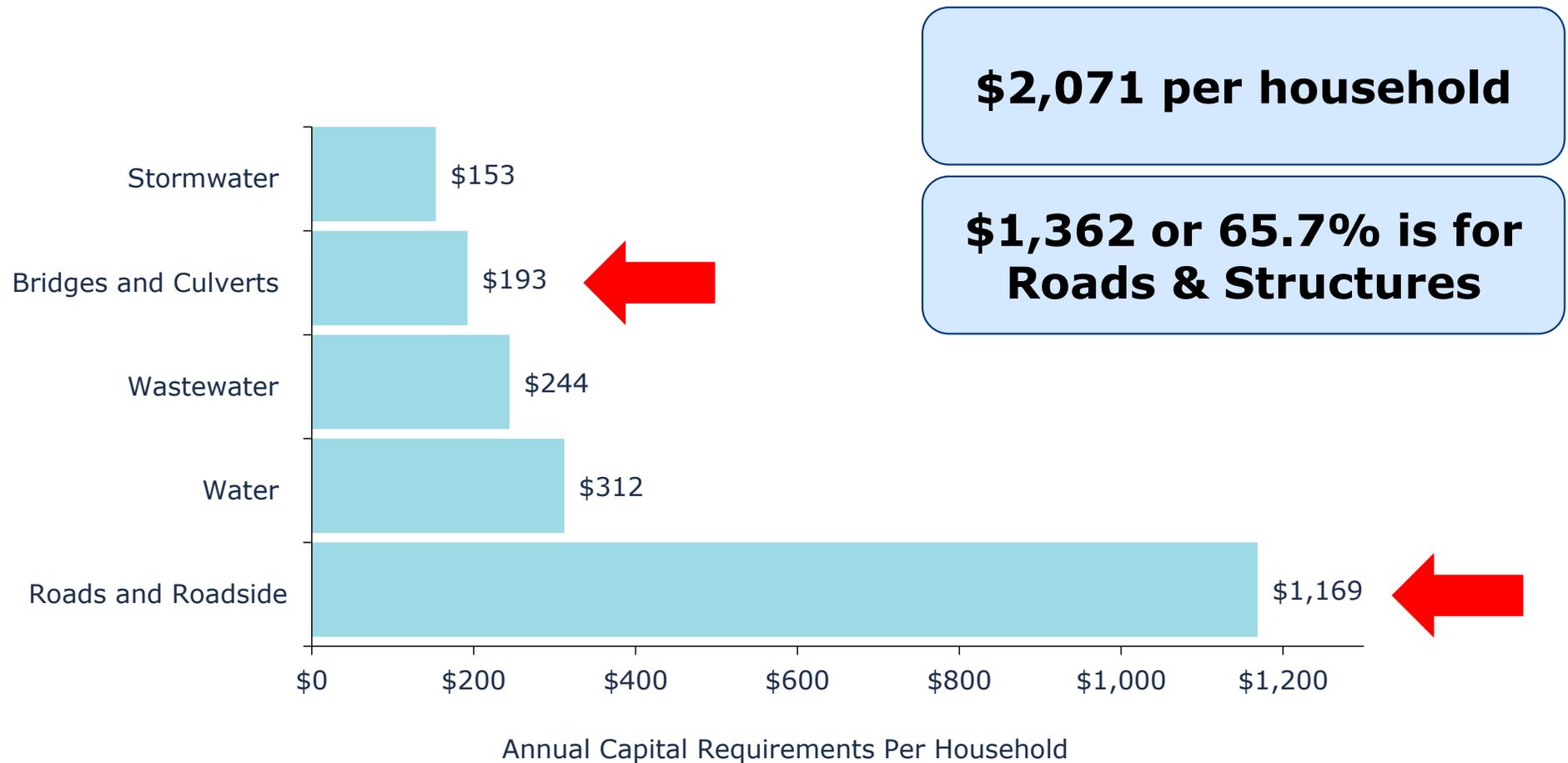
Gravel Roads not included

Total Current Replacement Cost: \$205,344,861



# Asset Management Plan

## Annual Capital Requirements per Household

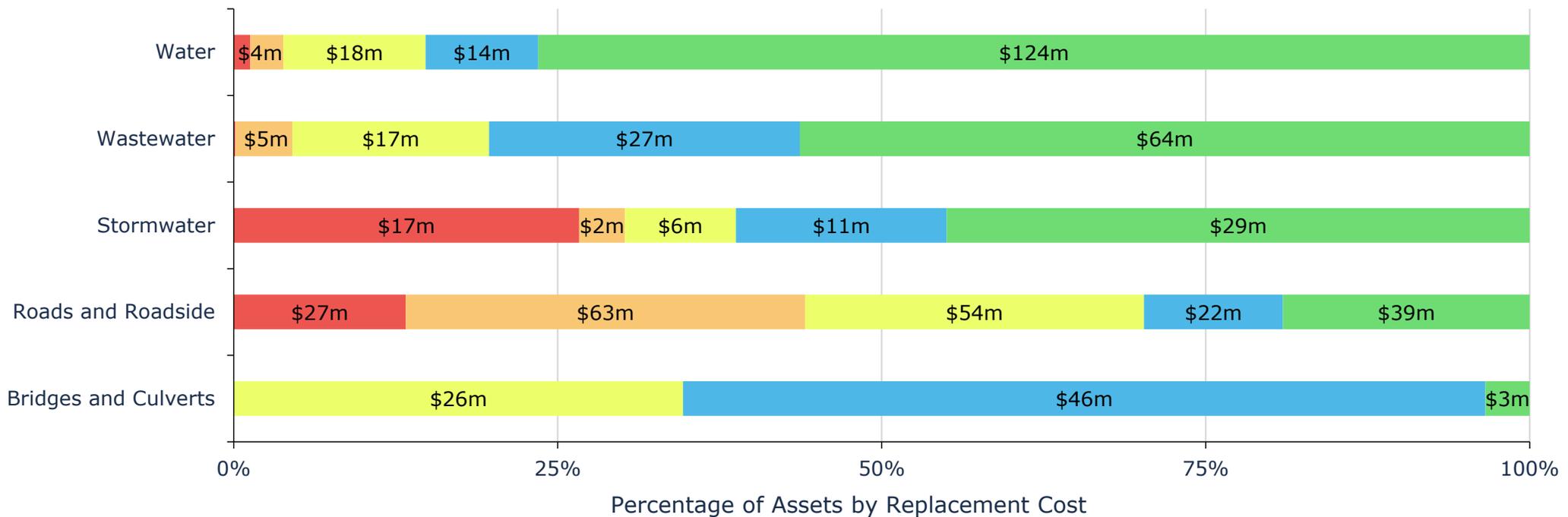


# Roads Condition

## Overall Condition of Assets

80% assets are in fair or better condition

Very Poor Poor Fair Good Very Good



Roads make up the majority of Poor to Fair assets  
(Greatest lifecycle investment and maintenance needs)

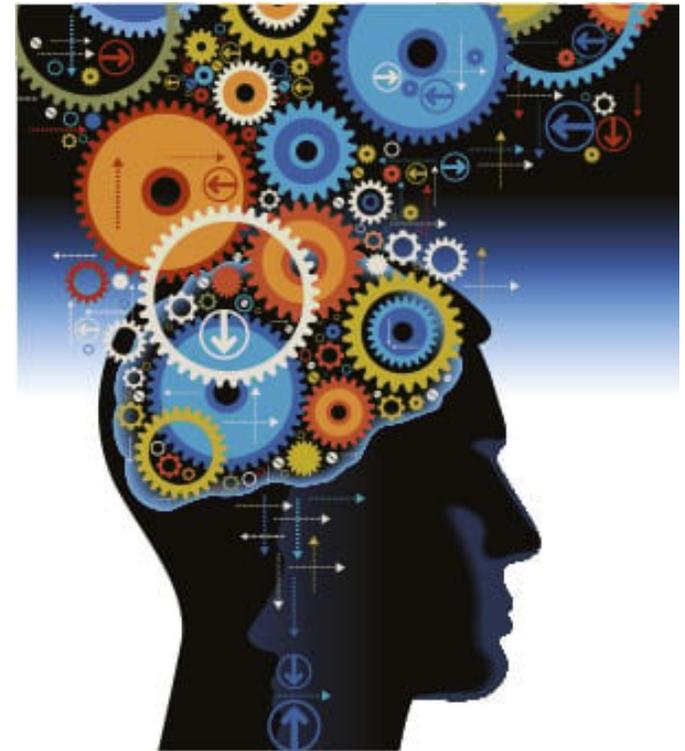


# Capital & Operations Decision Making

# Capital Decision Making

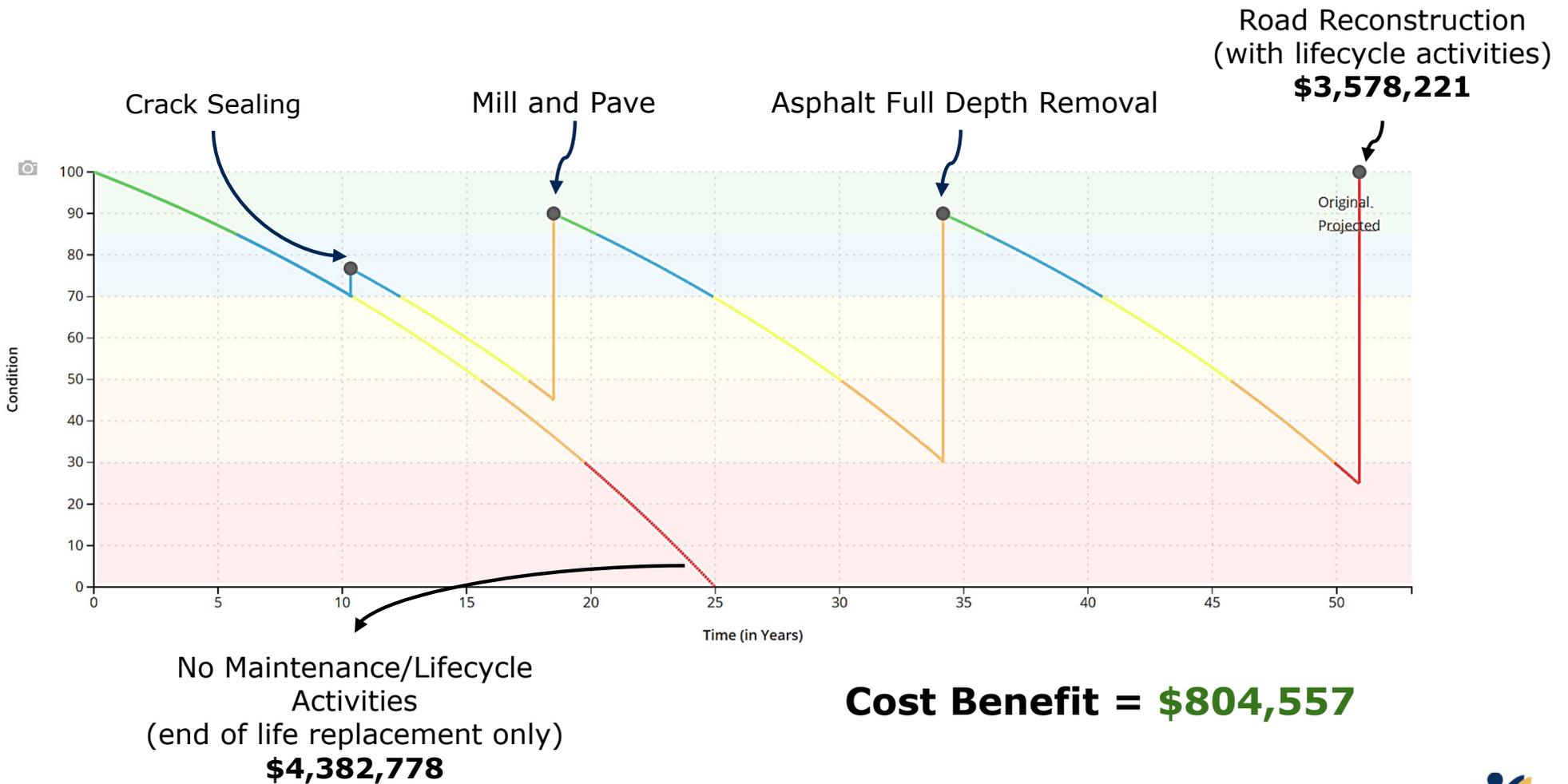
## Factors that are reviewed by Administration

- Lifecycle Analysis
- Pavement Condition
- Strategic Plan Initiatives
- Risk Analysis & Funding
- Other Servicing Needs
  - Wastewater Sewers
  - Stormwater Sewers and Floodproofing
  - Watermains
  - Bridges and Culvert Repairs/Replacements
  - Municipal Drainage
  - 3<sup>rd</sup> Party Utilities (Gas, Hydro, Telecom)
- Traffic Use & Road Hierarchy (Road Classification)
- Safety Needs and Features
- Future Growth Needs
- Development Impacts
- Operational Needs
- Active Transportation Needs
- Climate Change and Town CCAP
- Changes in Traffic Flows and Speed Limit Changes
- Speed Limits
- Equity amongst Wards (intentionally last)



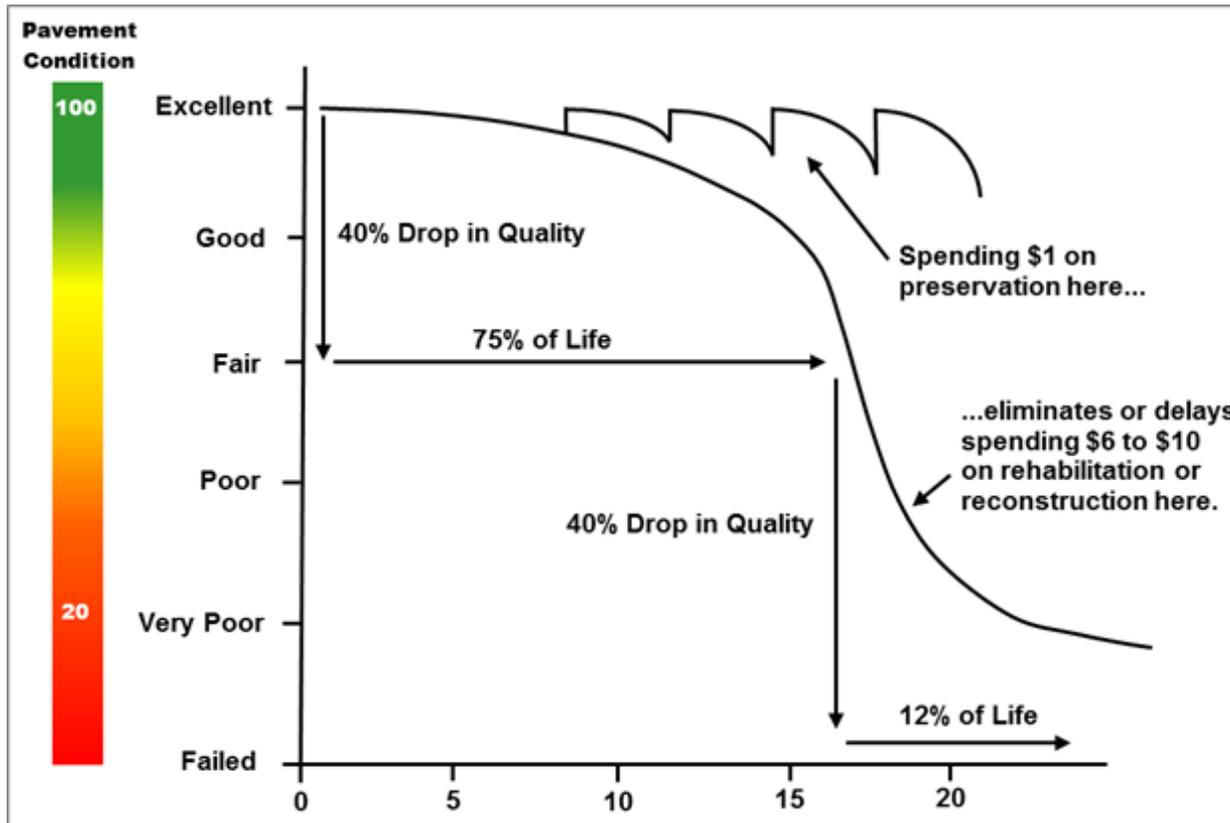
# Lifecycle Analysis

## Lifecycle Strategies for a Paved Road



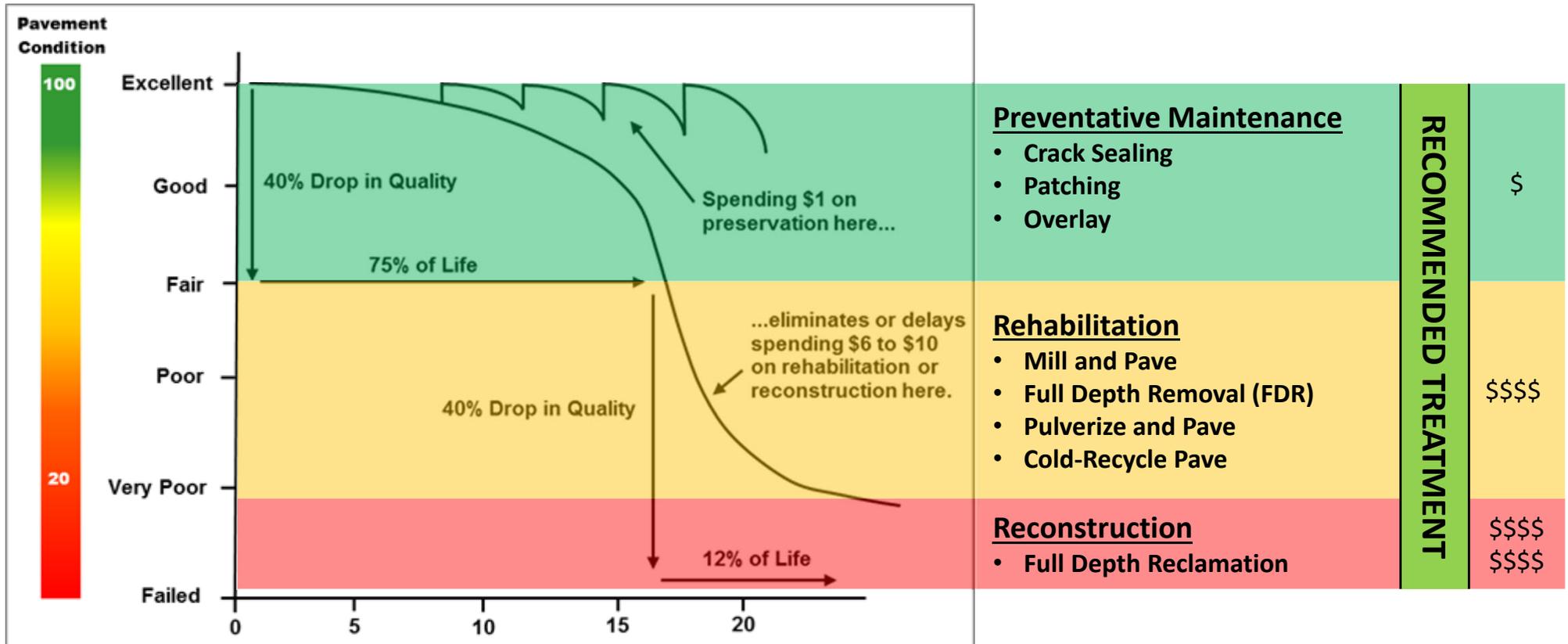
# Lifecycle Analysis

## Lifecycle Strategies for a Paved Road



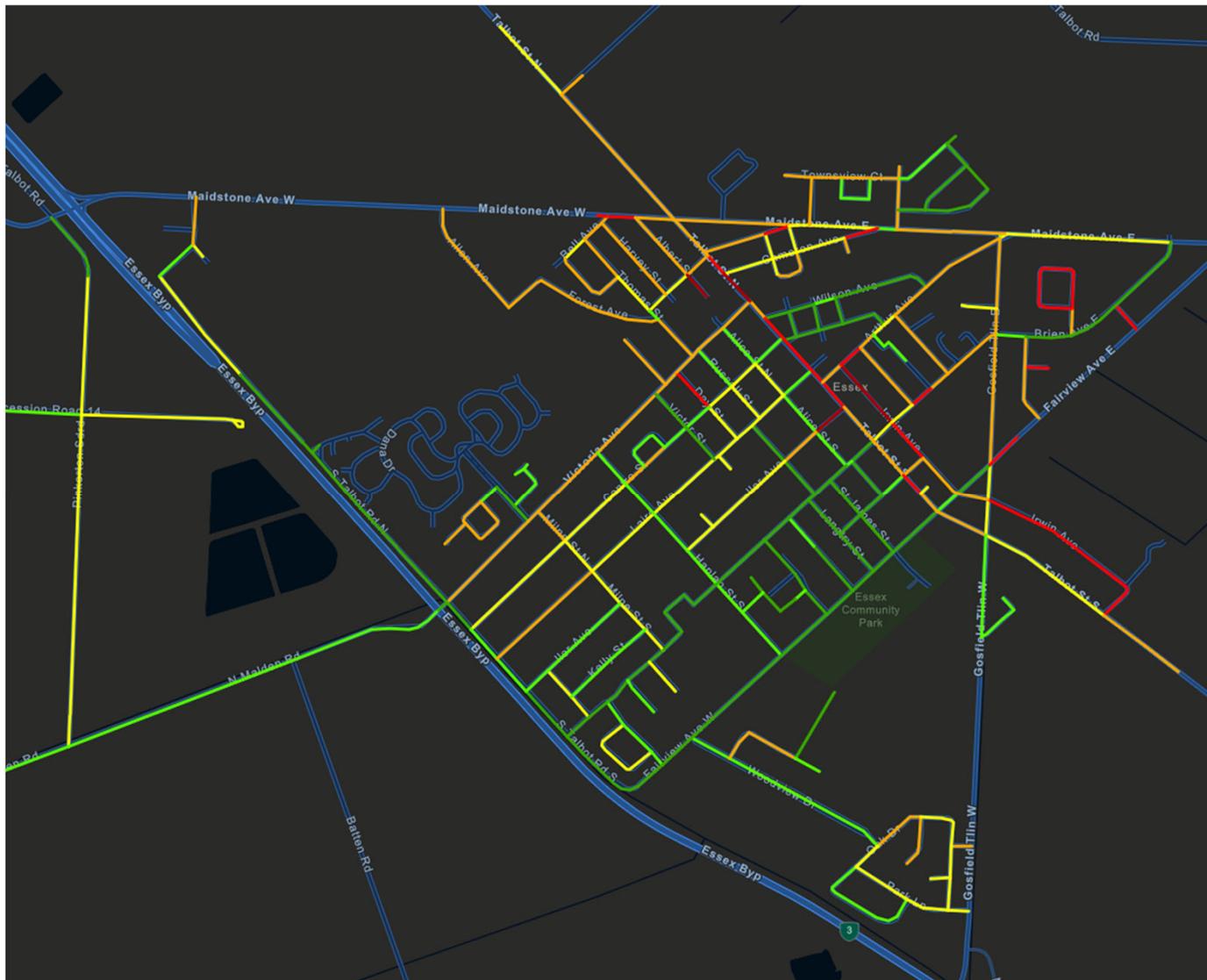
# Lifecycle Analysis

## Lifecycle Strategies for a Paved Road



# Pavement Condition

## Ward 1



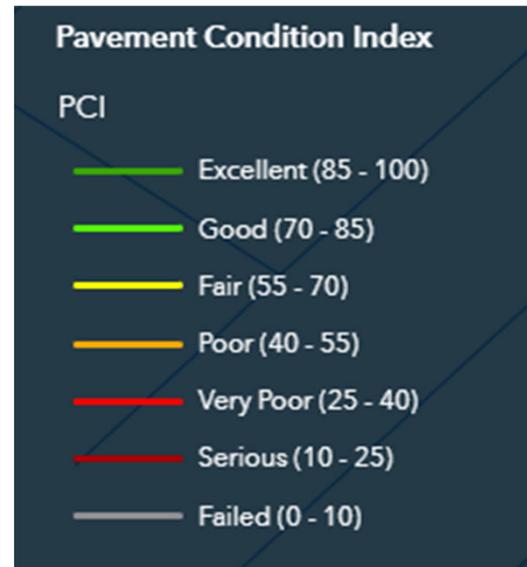
### Pavement Condition Index

PCI

- Excellent (85 - 100)
- Good (70 - 85)
- Fair (55 - 70)
- Poor (40 - 55)
- Very Poor (25 - 40)
- Serious (10 - 25)
- Failed (0 - 10)

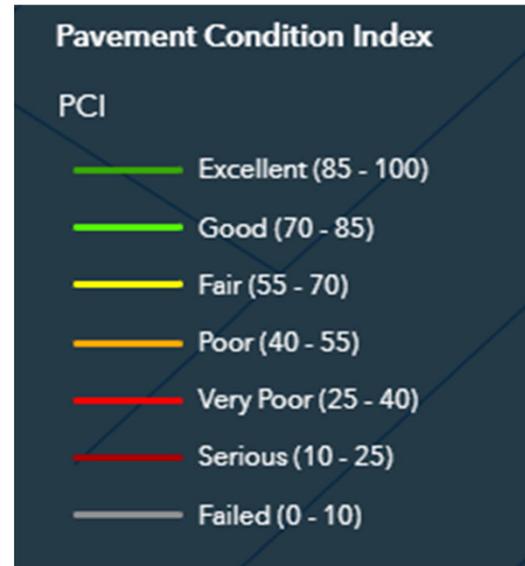
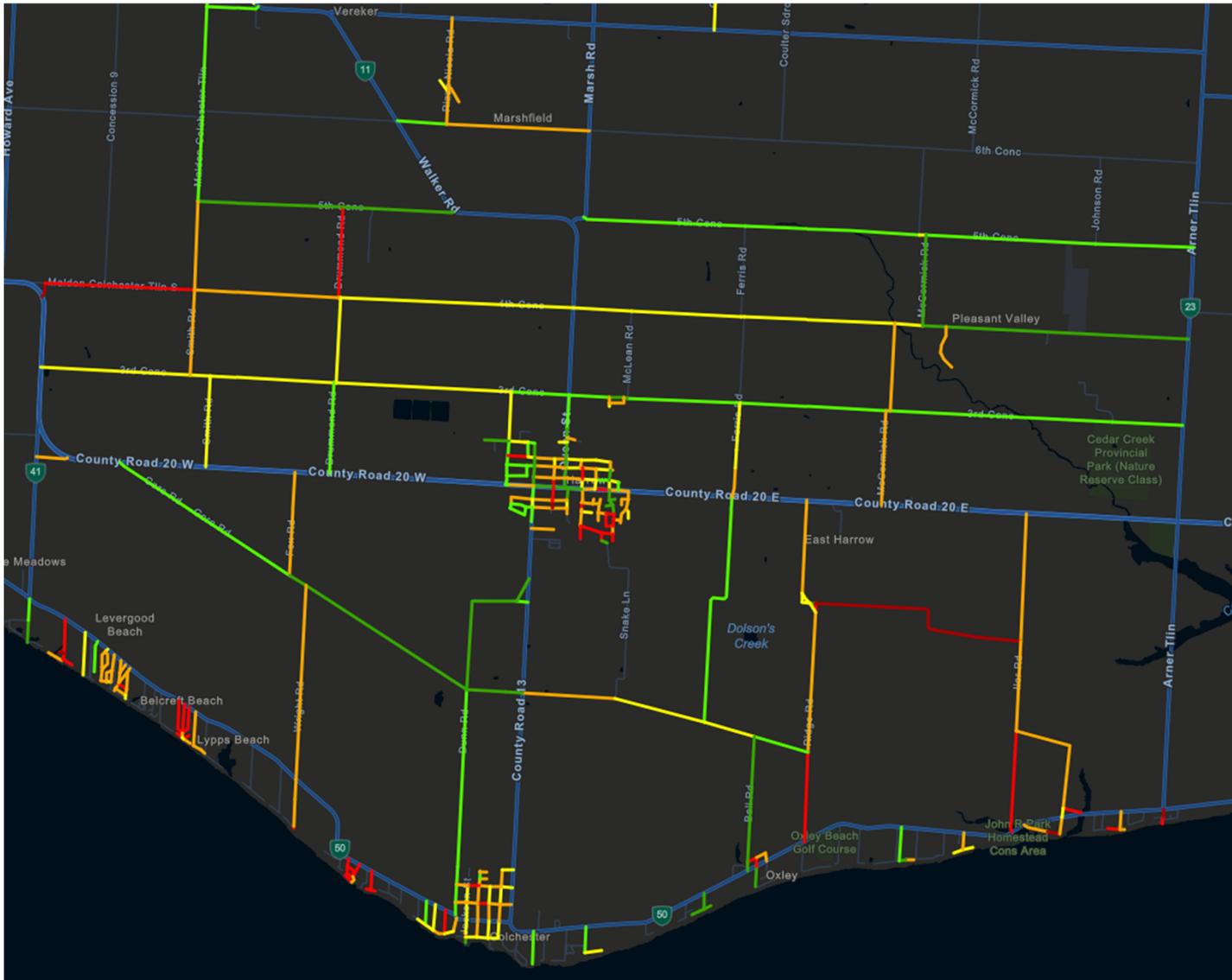
# Pavement Condition

## Ward 2



# Pavement Condition

## Ward 3





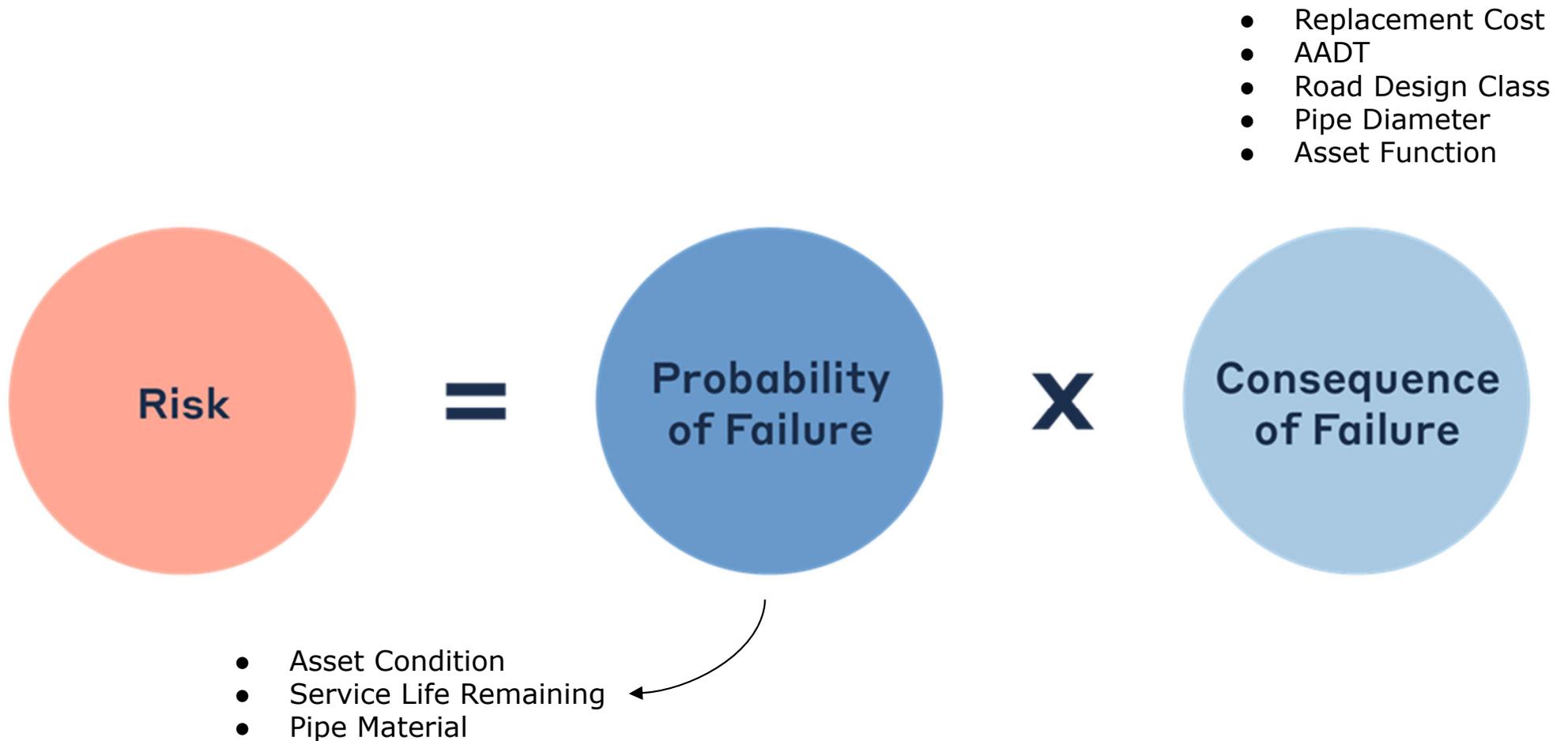
# Strategic Plan

**Goal:** *Embrace asset management best practices to build, maintain and continuously improve our municipally owned infrastructure.*

- Complete a Roads Master Plan (+ active transportation) to establish future transportation network requirements.
- Review current capital forecasting and procurement policies/practices to better align infrastructure projects costs to budgeting.
- Move forward on roads projects already approved by Council, including Maidstone/Talbot intersection improvements and Hanlan extension.
- Complete a 10-year Roads Forecast with a prioritized list of required future roads projects and projected costs.
- Implement a “Rebuilding Essex Roads” dedicated capital levy to fund road rebuilding projects based on the Town’s asset management plan.



# Risk Analysis

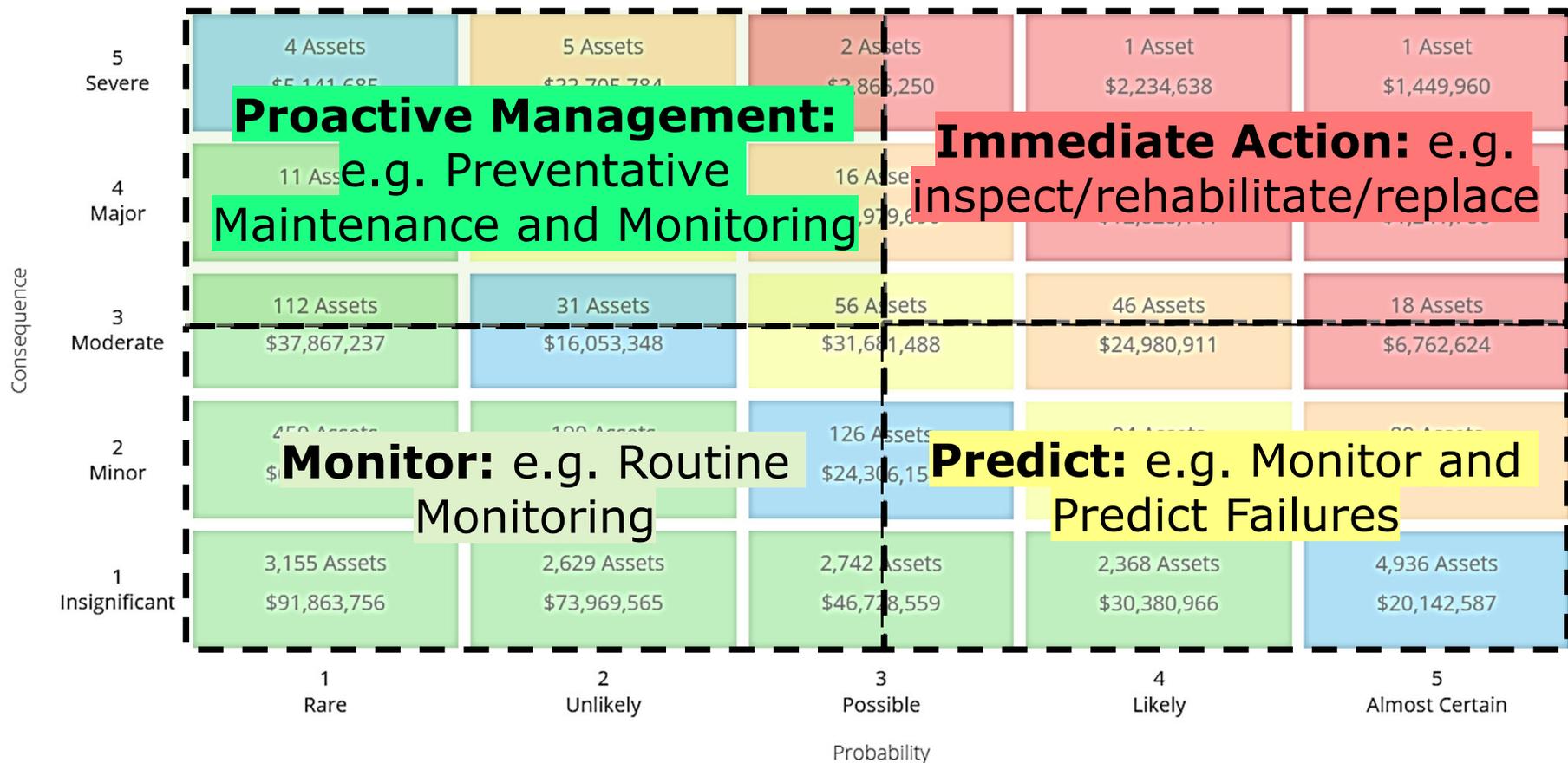


# Risk Analysis

		Probability				
		1 Rare	2 Unlikely	3 Possible	4 Likely	5 Almost Certain
Consequence	5 Severe	4 Assets \$5,141,685	5 Assets \$33,705,784	2 Assets \$3,865,250	1 Asset \$2,234,638	1 Asset \$1,449,960
	4 Major	11 Assets \$6,687,835	8 Assets \$13,363,536	16 Assets \$25,979,690	9 Assets \$12,828,141	3 Assets \$1,241,786
	3 Moderate	112 Assets \$37,867,237	31 Assets \$16,053,348	56 Assets \$31,681,488	46 Assets \$24,980,911	18 Assets \$6,762,624
	2 Minor	450 Assets \$61,036,607	190 Assets \$31,596,050	126 Assets \$24,306,154	94 Assets \$10,075,353	89 Assets \$6,940,696
	1 Insignificant	3,155 Assets \$91,863,756	2,629 Assets \$73,969,565	2,742 Assets \$46,728,559	2,368 Assets \$30,380,966	4,936 Assets \$20,142,587

# Risk Analysis

Identify which assets pose the highest risk to delivering objectives and use this data to drive the capital planning process



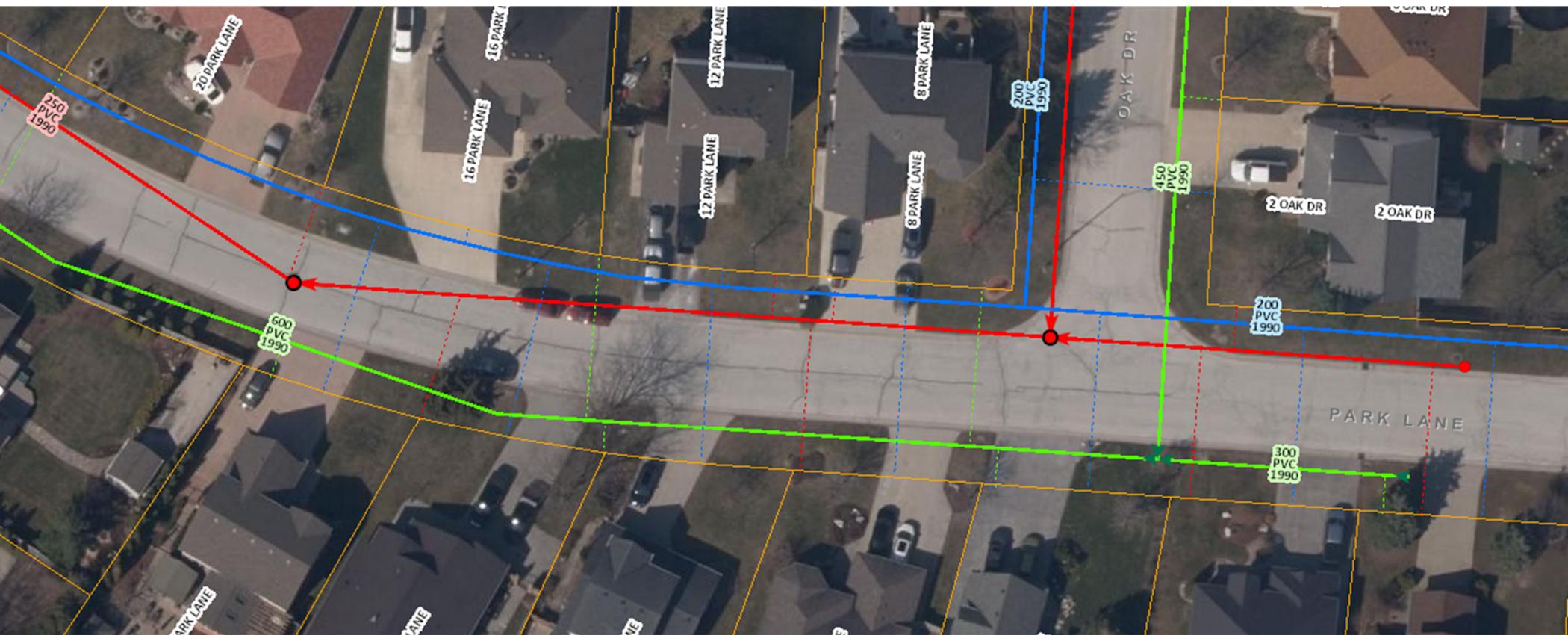
# Other Servicing Needs

## Examples



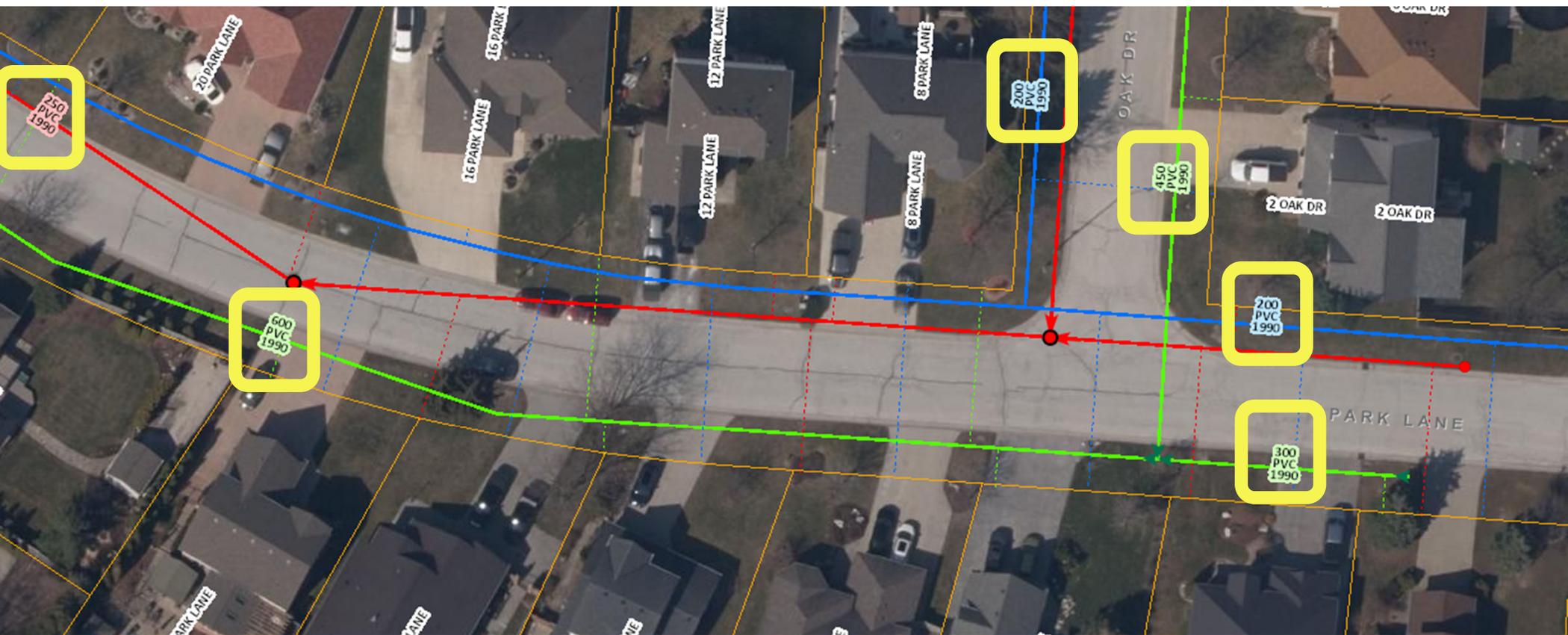
# Other Servicing Needs

## Examples



# Other Servicing Needs

## Examples



# Roads Operations

# Public Works Stats

695T

Asphalt  
Patching

15%



489

Workorders Completed  
(2022)

4%



18,000t

Stone  
Crushed

80%



48t

Cold Patch

4%



7,970t

Maintenance Stone  
Purchased

3%



450

Signs Replaced  
(Since 2019)

10%



# Roads Maintenance

- Town is required to follow *Minimum Maintenance Standards*, O.Reg. 239/02 (MMS)
  - Established Maintenance **Standard** for all municipalities (no longer minimum)
  - Base line requirements for maintenance
  - Does not factor in Level of Service



# Roads Maintenance

CLASSIFICATION OF HIGHWAYS							
Average Daily Traffic (No. of motor vehicles)	Posted or Statutory Speed Limit (kms per hour)						
	100	90	80	70	60	50	40 or less
53,000 or more	1	1	1	1	1	1	1
23,000 – 52,999	1	1	1	2	2	2	2
12,000 - 22,999	1	1	2	2	2	3	3
10,000 - 11,999	1	1	2	2	3	3	3
8,000 - 9,999	1	1	2	3	3	3	3
5,000 - 7,999	1	2	2	3	3	4	4
3,000 - 4,999	1	2	3	3	3	4	4
2,000 - 2,999	1	2	3	3	4	5	5
1,000 - 1,999	1	3	3	3	4	5	5
500 - 999	1	3	4	4	4	5	5
200 - 499	1	3	4	4	5	5	6
50 - 199	1	3	4	5	5	6	6
0 - 49	1	3	6	6	6	6	6

The Town only has road classes 3 through 6

# Roads Maintenance

CLASSIFICATION OF HIGHWAYS							
Average Daily Traffic (No. of motor vehicles)	Posted or Statutory Speed Limit (kms per hour)						
	100	90	80	70	60	50	40 or less
53,000 or more	1	1	1	1	1	1	1
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5,000 - 7,999	1	2	2	3	3	4	4
3,000 - 4,999	1	2	3	3	3	4	4
2,000 - 2,999	1	2	3	3	4	5	5
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500 - 999	1	3	4	4	4	5	5
200 - 499	1	3	4	4	5	5	6
50 - 199	1	3	4	5	5	6	6
0 - 49	1	3	6	6	6	6	6

A majority of Essex roads fall into Class 4 & 5

# Roads Maintenance

Examples of requirements under MMS:

	CLASS 1	CLASS 2	CLASS 3	CLASS 4	CLASS 5
<b>PATROLLING FREQUENCY</b>	3x every 7 days	2x every 7 days	1x every 7 days	1x every 14 days	1x every 30 days
<b>SNOW ACCUMULATION - Roadways</b>	Depth: 2.5 cm Time: 4 hrs	Depth: 5 cm Time: 6 hrs	Depth: 8 cm Time: 12 hrs	Depth: 8 cm Time: 16 hrs	Depth: 10 cm Time: 24 hrs
<b>SNOW ACCUMULATION - Bike Lanes</b>	Depth: 2.5 cm Time: 8 hrs	Depth: 5 cm Time: 12 hrs	Depth: 8 cm Time: 24 hrs	Depth: 8 cm Time: 24 hrs	Depth: 10 cm Time: 24 hrs
<b>ICE FORMATION PREVENTION</b>	Time: 6 hrs Also applies to bicycle lanes on a roadway	Time: 8 hrs	Time: 16 hrs	Time: 24 hrs	Time: 24 hrs
<b>TREATMENT - Icy Roadways</b>	Time: 3 hrs Also applies to bicycle lanes on a roadway	Time: 4 hrs	Time: 8 hrs	Time: 12 hrs	Time: 16 hrs
<b>WEATHER MONITORING</b> ( <i>Section 3.1</i> )	Oct 1 - Apr 30: 1x every shift or 3x per day, whichever is greater, at intervals determined by municipality May 1 - Sept 30: 1x per day				
<b>SNOW ACCUMULATION –Sidewalks</b> <b>After Snow accumulation has ended.</b>	a) reduce snow to depth of $\leq 8$ cm within 48 hrs; and b) provide a minimum sidewalk width of 1 metre. If depth is $\leq 8$ cm, sidewalk is in state of repair. If depth is $>8$ cm while snowing, sidewalk is in state of repair until 48 hrs after accumulation ends				

# Roads Maintenance

Examples of requirements under MMS:

	CLASS 1	CLASS 2	CLASS 3	CLASS 4	CLASS 5
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	Also applies to bicycle lanes on a roadway				
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# Gravel Roads Maintenance

- Gravel Roads Maintenance
  - Grade each gravel road 2x per year (minimum)
  - Add stone where necessary
  - Add dust suppressant annually
  - Exploring the cost of watering/packing



# Gravel Road Conversion

# Cost of Hard Surfacing Gravel Roads

Cost of maintaining a kilometer of gravel road per year

\$7,861

Cost of maintaining a kilometer of tar & chip road per year

\$25,804

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Cost Difference to Maintain a tar & chip road over gravel

\$17,943

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Addition annual **operating** cost to convert Town of Essex Gravel Roads (Does not factor any costs for the impact to existing operations such as shouldering, grading, etc)

\$861,264

Approx **capital** Cost to convert all Town of Essex Gravel Roads to tar & chip (Does not factor inflationary costs, cost of financing, or costs borne by operations)

\$6,240,000





**Questions?**